

MINUTES

May 13-14, 1976

Little Rock, Arkansas

Commissioners Present: Andrew Aines; Joseph Becker; Frederick Burkhardt; Daniel Casey; Carlos Cuadra; Martin Goland (Thursday only); Louis Lerner (Thursday only); John Velde, Jr.; William Welsh (representing Boorstin); Julia Wu; and Bessie Moore, Presiding

Commissioners Absent : Daniel Boorstin and Catherine Scott

Staff Members Present: Alphonse Trezza; Douglas Price; Mary Alice Reszetar; Carl Thompson; and Barbara Cranwell

Guests Present : Marian Leith, Acting State Librarian  
Division of State Library  
Raleigh, North Carolina

Ralph Renick  
Vice President/News Director, WTVJ  
Miami, Florida

Mildred Younger, Member, Board of Directors  
Los Angeles Library Association  
Los Angeles, California

May 13, 1976

The meeting was called to order at 9:00 a.m.

Dr. Moore was thanked by all Commissioners and staff for her warm welcome and hospitality in Little Rock.

The three persons--Mrs. Leith, Mr. Renick, and Mrs. Younger--nominated by the President to serve on the National Commission were introduced and welcomed to the Commission.

Minutes

The February 12-13, 1976, minutes of the Commission meeting, page 2, 4th paragraph, 7th line, was amended to read 75% rather than 25%. The minutes, with the correction noted by Mr. Velde, were accepted.

### Vice-Chairman

Dr. Moore was re-elected--for the third time by unanimous vote--to serve as Vice-Chairman to the Commission for 1976-1977.

### Orientation/Briefing Meeting

An orientation/briefing meeting for all new Commissioners and interested members will be held during the week of the September 15 Commission meeting. Dr. Cuadra was requested, and agreed, to make a presentation of on-line systems. The orientation presentation will include areas such as: (1) history and background of the Commission; (2) development of the National Program Document; (3) current NCLIS activities and concerns; and (4) discussion of proposed activities and projects. Mr. Lerner suggested that copies of an IBM booklet entitled, "Introduction to Data Management for Library Automation" be distributed to persons attending the orientation/briefing session.

Dr. Moore expressed her interest in visiting the Bell Laboratories in New Jersey. Dr. Burkhardt agreed to speak with former Commissioner Bill Baker about the possibility of holding a Commission meeting at the Bell Laboratories in 1977.

### White House Conference

Mr. Trezza reported that there is only moderate staff activity taking place on the White House Conference on Library and Information Services. The staff is not presenting talks on the subject but does respond to all inquiries from the general public. Mr. Trezza stated that when the White House Conference is authorized, it will be designed to emphasize implementation of the National Program objectives.

Mrs. Leith stated, "The library world needs the leadership of the staff to help gain the White House Conference. We desperately need such a conference."

Dr. Moore stated, "The White House Conference would be the best way of implementing our National Program."

After considerable discussion, Mr. Becker suggested, and the Commission agreed, that a position paper outlining the "pros and cons" for a White House Conference be developed by the Committee on the White House Conference (Mr. Velde, Chairman; Dr. Moore; and Mr. Lerner). The Committee agreed to meet at the American Library Association Conference to be held in Chicago during July to discuss the contents. It is hoped that the paper could be ready for discussion at the September meeting of the full Commission. A position paper prepared by Col. Aines on the White House Conference has been sent to each Commissioner. This paper details Col. Aines' thoughts on: (1) Why a White House Conference; (2) What other items should be included

in the agenda of the Conference; and (3) Why should this White House Conference succeed when others have not?

### Copyright

Mr. Trezza reported that CONTU has requested suggestions from NCLIS on ideas which they might use in preparing guidelines for the interpretation of the revised subsection 108(g)(2) of S.22. Publishers, authors, and the six library associations that have been involved in all of the copyright discussions were also asked to provide suggestions. Mr. Trezza requested each Commissioner to submit suggestions for responding to CONTU (deadline for reply to CONTU is 24 May).

### Status of Copyright Proposal

The evaluation group selected to review the Request for Proposals for the photocopy study contract overwhelmingly awarded the contract to Market Facts, Center for Quantitative Sciences in Rockville, Maryland (since changed to King Research, Inc.). A copy of the press release is attached. (Appendix I) Members of the Copyright Committee will serve on the advisory committee to the study.

### Resolution on National Program Document

No action will be taken on the draft resolution until next fall, at the earliest. Mr. Lerner recommended that a plan be developed over the next few months detailing the exact procedures necessary for introducing legislation. The draft resolution will be considered an inhouse document for the time-being. Rewording, suggested changes, etc., should be sent to the staff.

### Public Law 91-345

All changes contemplated in the Commission's organic act (Public Law 91-345) will be delayed until fall or possibly early 1977. Investigation into the proper legislative steps and systems for incorporating changes will be undertaken by staff.

### Reorganization of the Library of Congress

Mr. Welsh detailed organizational changes within the Library of Congress. He distributed an LC Special Announcement detailing organizational changes and assignment of personnel. Mr. Welsh recommended that the Commissioners read a report of a program sponsored by the Association of Research Libraries entitled, "The Library of Congress as the National Bibliographic Center." (Copies of the report were subsequently sent to each member.)

### Commission Committee Responsibilities

In a discussion raised by Dr. Quadra regarding the functions and responsibilities of members serving on Commission Committees, Dr. Burkhardt stated, "Basically, the function of the Committee is to help the Executive Director. The function of the Commission, as a whole, is to set policy. The Commission is not to be engaged in administration. The Executive Director is the Administrator, and he should stay within the policy framework that is set for him."

### National Party Platforms

At the suggestion of Mr. Lerner, the Commission voted (with the exception of Messrs. Aines, Goland and Renick) to present suggestions for a platform statement to both parties. Mr. Lerner stated, "My idea in presenting this suggestion was to include in national party platforms some of the goals of the Commission and wrap around that some of the general library and information goals of the people of America."

Dr. Burkhardt stated, "We want both parties to recognize how important it is for this country of ours to recognize the need for strong library and information services. There is an urgent need and both parties should work toward meeting this need."

Mr. Trezza agreed to draft such a statement, working closely with Mr. Lerner and several other Commissioners. Copies of the statement will be sent to each Commissioner.

### National Periodical Systems Task Force

Commissioners Aines, Becker, and Quadra serve on the task force.

The task force, headed by Eugene Palmour, has suggested two alternative structures of a national periodicals system for further consideration. Alternative I--A three-level system:

- (1) 15-20 state centers each with dedicated collections of the 2,000 most used titles;
- (2) 3-6 national centers each with dedicated collections of the next 8,000 moderately used titles;
- (3) existing designated strong collections with a bibliographic system (CONSER) to satisfy demand for little used titles.

### Alternative II-A two-level system:

- (1) 15-20 state centers each with dedicated collections of the 2,000 most used titles;
- (2) A single comprehensive center based on CRL to satisfy demand for remaining 43,000 current titles.

The next meeting of the task force is scheduled for June 11, 1976.

### Library of Congress Study

Commissioners on the Committee are Messrs. Aines, Becker and Cuadra. The end product should be a report to the Commission comprising the views of the principal investigator, the advisory committee, and the Library of Congress. The network study will review work in progress at the Library of Congress, existing plans for a national bibliographic service, and the major characteristics of existing or planned networks. After the components of successful networks have been identified, investigators will be able to draw up guidelines that will eventually be assimilated into the national scheme.

### National Inventory of Library Needs

Mr. Trezza reported that the study to determine needs of libraries in 1975 comparable to the 1965 Inventory prepared under ALA auspices, is proceeding on schedule. The Commissioners serving on the advisory committee to this study are Dr. Moore and Mr. Casey.

### Federal Funding for Public Library Study

Contract awarded one month ago to the Government Studies and Systems, Inc., of Philadelphia, Pennsylvania. Mr. Rodney Lane is the principal investigator. The study (Objective 1 of the National Program Document) will focus on ensuring that basic minimums of library and information services adequate to meet the needs of all local communities are satisfied. Mr. Trezza reported that in mentioning this study in testimony before the House Subcommittee on Select Education Congressman Brademas indicated his interest in this project and stated, for the record, "...let me commend you and the members of the National Commission on Libraries and Information Science for clearly having taken so seriously your legislative mandate by addressing yourselves to substantive problems and offering concrete recommendations with respect to them...I would also say that we shall look forward to seeing that study in late 1976 and if I am still Chairman of this Subcommittee, I assure you that we will want you to come up and present the study and hold a hearing on it so that the members of the Commission can have a chance to describe their recommendations and to hear the questions of the members of the Committee."

### American Indian Committee

Dr. Moore stated that there have been no new developments in this area. The possibility of sponsoring a conference is being discussed by Virginia Mathews with tribal leaders to be held possibly in the fall.

Dr. Burkhardt stated, "These people are so disillusioned. We have got to make some progress in this area, and I am for making it into one of our really important projects."

### Oettinger Report

Col. Aines reported that he has carefully reviewed the report prepared by Dr. Oettinger entitled, "Elements of Information Resources Policy: Library and Other Information Services." He detailed his findings in a memorandum dated 9 March 1976 to all Commissioners. The discussion focused on the steps to be taken now with regard to the distribution of the report. The report has been filed with the ERIC system and Harvard has distributed a number of copies. No further publication is contemplated.

After some discussion, Dr. Burkhardt called for a vote for extending an invitation to Dr. Oettinger to appear, again, before the Commission. The Commissioners' indicating approval were Messrs. Aines, Becker, Quadra and Velde. Dr. Burkhardt stated that he would meet with Dr. Oettinger to discuss a possible presentation at some future meeting.

### Task Force on Government-Private Information Sectors

Col. Aines recommended that a task force be established consisting of people respected by the total community, including present and past Commissioners, to look at the problem of government vs. private information services. The primary responsibility of such a task force would be to:

- (1) Undertake whatever studies are needed to determine the facts regarding the extent and the causes of conflict and friction between the governmental and nongovernmental information service sectors;
- (2) Analyze and record such trends and developments that will increase or decrease intersectoral friction; and
- (3) Make recommendations to policymakers and the information community, public and private, that will tend to reduce or avert undesirable conflict, permit healthy competition, and encourage reasonable cooperation between the sectors.

Col. Aines stated his intention to develop a policy statement by the end of the year.

Dr. Cuadra stated that the task force should address itself to the question: Under what circumstances does the Federal Government have the right to initiate information services which have the affect of damaging information services in the private sector?

After considerable discussion, Mr. Casey moved, and Col. Aines seconded, that the Commission undertake Col. Aines' recommendation to create a Task Force on Government-Private Information Sectors. Recommendations for persons to serve on such a task force, as well as input, is requested from each Commissioner.

A Commission Committee was established to investigate this situation, gather facts, and produce evidence by the September meeting. The Committee will consist of Col. Aines as Chairman, Miss Scott, and Messrs. Becker and Cuadra.

#### Commission Priorities

In discussing Commission priorities, Mrs. Younger stated, "I would very much like to see this Commission undertake studies for basic types of libraries which could be used as patterns nationwide in order to relieve local communities of the continuing expenditures of funds for studying precisely the same problem over and over again. If we could put together the studies that have been done for different communities, this would be a great deal of assistance."

Mr. Becker, working with staff (Ruth Tighe), will expand and refine the NCLIS matrix which was developed earlier. The program objective will be to identify, summarize, and display for the Commissioners:

- (1) NCLIS current activities;
- (2) NCLIS planned activities;
- (3) Ongoing related activities not sponsored by NCLIS; and
- (4) Areas of no activity in relation to the eight program objectives.

In a discussion of possibly setting priorities, Mr. Trezza urged the Commission to think carefully about the wisdom of this exercise. He was of the opinion that any determination of priorities would not be acceptable to our many and varied constituencies.

### Commissioners' Comments

Each Commissioner presented a brief review of their Commission-related activities since the last Commission meeting.

### Executive Director's Comments

Mr. Trezza announced that Mrs. Ruth Tighe, formerly Assistant Director for Field Operations at the New England Library Information Network, has joined the NCLIS staff as Research Associate, effective May 3, 1976. A press-release is attached. (Appendix II)

Mr. Trezza reviewed briefly staff activity since the last meeting, including cooperation with Federal units such as the Federal Inter-agency Committee on Education (FICE), of which the Commission is now a member. The staff is also involved with NSF's Federal Agency Science and Technical Information Managers meetings, and continues to work closely with the U.S. Office of Education.

### School Libraries

Mr. Trezza reported that a meeting was held in Washington, D.C., with Mrs. Wu and three members of the American Association of School Libraries (AASL). The purpose of the meeting was to discuss the establishment of the task force (agreed to by the Commission at its previous meeting) charged with working on the role of school library media centers in the implementation of the National Program. The AASL will submit recommendations for persons to serve on the advisory committee for the task force.

### Deputy Director's Comments

Mr. Price has been actively pursuing involvement in library network. He has visited the State Library in Springfield, Illinois, as well as the Ohio College Library Center, to examine the networks in action. Other meetings and conferences attended were briefly highlighted.

Dr. Cuadra suggested that brief outlines and/or materials, ideas, etc., of meetings and conferences attended by staff members be provided to Commissioners. Mr. Trezza indicated that Col. Aines often sends information, articles, speeches, etc., to share with other Commissioners and suggested that each Commissioner share information which might be of use and value to the Commission and staff.

### Next Commission Meeting

September 16 and 17, 1976, in Washington, D.C. The orientation/briefing session will be held September 13-15.



Appendix I

PHOTOCOPY STUDY CONTRACT AWARDED

1717 K STREET, N.W.  
SUITE 601  
WASHINGTON, D.C. 20036

For Immediate Release

The National Commission on Libraries and Information Science announced today the award to King Research, Inc. (formerly the Center for Quantitative Sciences, a division of Market Facts, Inc.) of a contract for the long-awaited study of library photocopying and a feasibility test of a royalty payment mechanism. The contract was originally funded for nine months by NCLIS and the Division of Science Information (DSI) of the National Science Foundation to: study the incidence of photocopying of library materials on library staff controlled equipment; determine the patterns and characteristics of photocopies of serials in lieu of interlibrary loans; and determine the probable costs of a mechanism for administering a transaction-based royalty payment mechanism.

This week, the Commission on New Technological Uses of Copyrighted Works (CONTU) joined NCLIS and DSI as a sponsor of the study with a request for additional information in the area of photocopying. This will be derived principally from an analysis of a full year of interlibrary loan transactions of MINITEX, the statewide interlibrary loan system of the state of Minnesota. The data from MINITEX, which includes all types of libraries, will be acquired for a period which overlaps the sampling periods of the basic study, enabling the contractor to correct for seasonal variations in establishing annual volumes. For CONTU, the MINITEX data will provide a variety of information, including such items as whether or not the requesting library has a subscription to the periodical, the frequency of requests with respect to time lapse since publication, the proportions of U.S. and foreign journals, the distribution of requests by title, etc. Also included is a mini-survey of the purposes for which photocopies are requested. This is expected to provide a measure of the proportion of photocopying which would be exempt under legislation now pending in Congress (e.g. replacement of damaged materials, classroom use, etc.).

The Principal Investigator of the study is Donald W. King, president of King Research, Inc. of Rockville, Maryland. The expanded study is expected to take twelve months at an estimated cost of \$141,589.

(Over)

The basic study was originally requested by a working group of the Conference on Resolution of Copyright Issues which is jointly sponsored by the Register of Copyright, Ms. Barbara Ringer and the Chairman of NCLIS, Dr. Frederick Burkhardt. The Conference, which has been meeting at intervals over the last two years in an attempt to resolve the differences between copyright owners and users, principally libraries, on the question of photocopying, includes representatives from most library, publisher and author organizations, as well as interested government agencies.

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For further information, please contact NCLIS, 1717 K Street, N.W., Suite 601, Washington, D.C. 20036 (202) 653-6252

8 July 1976

Appendix II

1717 K STREET, N.W.  
SUITE 601  
WASHINGTON, D.C. 20036

For Immediate Release

Alphonse F. Trezza, Executive Director, National Commission on Libraries and Information Science, has announced the appointment of Ruth L. Tighe to the Commission staff as Research Associate, effective May 3, 1976.

Ruth L. Tighe, formerly Assistant Director for Field Operations at NELINET (New England Library Information Network) in Wellesley, Massachusetts, received her MLS from the Columbia University School of Library Service in 1967, and had worked as reference librarian in the Harvard College Library before joining the NELINET staff in 1972.

She has a long record of active participation in both ALA and ASIS; currently she serves on the Board of Directors of ALA's ISAD Division and is a member of the RTSD/ISAD/RASD Committee on Representation in Machine-Readable Form of Bibliographic Information, and the ASIS Conference and Meetings Committee. With Ron Miller, Director of NELINET, she co-authored the chapter on networks in volume 9 of ASIS' Annual Review of Information Science and Technology, and recently wrote an article for Wilson Library Bulletin on the ASIS '75 annual meeting, of which she was chairman.

Ms. Tighe is the mother of five children, the youngest of whom has just completed high school.

For further information, please contact NCLIS, 1717 K Street, N.W., Suite 601, Washington, D.C. 20036 (202) 653-6252

8 July 1976